BOARD OF WATER SUPPLY

JULIE SIMONTON, CHAIR TOM SHIGEMOTO, VICE CHAIR MICAH FINNILA, SECRETARY CLYDE KODANI, MEMBER ERIC FUJIKAWA, EX-OFFICIO KA'AINA HULL, EX-OFFICIO TROY TANIGAWA, EX-OFFICIO



BOARD WORKSHOP

NOTICE AND AGENDA

Monday, August 11, 2025 2:30 p.m. or shortly thereafter

Meetings of the Board of Water Supply, County of Kaua'i will be conducted in-person at the Department of Water Board Room, 2nd Floor located at 4398 Pua Loke Street, Līhu'e, Kaua'i, Hawai'i, and remotely in accordance with Act 220, Session Laws of Hawai'i 2021 via interactive conference technology as follows:

Click on the link below to join on your computer or mobile app by VIDEO:

https://us06web.zoom.us/j/87332714703

Passcode: 389260

OR

Dial phone number and enter conference ID to call in and join by AUDIO:

Phone: 888 788 0099 US Toll-free Phone Conference ID: 873 3271 4703

Please Note: If you do not provide a name, unique identifier, or alias when joining the meeting, you will be renamed to allow staff to address and manage individual guests.

In the event of a lost connection the Board will recess for up to 30 minutes to restore the connection. If the connection cannot be restored within 30 minutes, the Board will continue the meeting to the following day at 2:30 p.m. or shortly thereafter. If the visual link cannot be restored, the Board may reconvene with an audio-only link using the above dial-in phone number and conference ID. A lost connection only applies to remote connections provided as part of the remote meeting but does not apply to a public member being unable to access the meeting due to a connectivity issue on their end.

CALL TO ORDER

ROLL CALL

APPROVAL OF AGENDA

PUBLIC TESTIMONY

INFORMATIONAL BRIEFING (For Board feedback only, non-action item)

- 1. Water Systems Investment Plan (WSIP) Water Rate Study Process/Financial Policy Development
 - Manager's Introduction and Perspective
 - Follow up from April 22, 2025 Board Workshop

- Rate Making Overview
- Financial Assurance Basics and How to Set Targets
- Rate Making Process and Key Decisions from the Board
- Review of Current Financial Position
- Current Department of Water Rates and Other State of Hawai'i County Water Rates
- Overall Schedule and Stakeholder Outreach Process for the Rate Study
- Input from the Board on Rate Study
- Next Steps

ADJOURNMENT

WRITTEN TESTIMONY

The Board is required to afford all interested persons an opportunity to present testimony on any agenda item. The Board encourages written testimony at least two (2) business days prior to a scheduled Board meeting. At each Board meeting, the Board will accept oral and written testimony on any agenda item during the Public Testimony portion.

Please include:

- 1. Your name and if applicable, your position/title and organization you are representing
- 2. The agenda item that you are providing comments on; and
- 3. Whether you are a registered lobbyist and, if so, on whose behalf you are appearing.

Send written testimony to:

Board of Water Supply, County of Kaua'i E-Mail: board@kauaiwater.org

C/O Administration Phone: (808) 245-5406 4398 Pua Loke Street Fax: (808) 245-5813

Līhu'e, Hawai'i 96766

Public Testimony

You do not need to register to provide oral testimony on the day of the meeting. Please note that public testimony is taken after the approval of the meeting agenda to ensure public testimony is received before any action is taken on an agenda item. The length of time allocated to present oral testimony may be limited at the discretion of the chairperson.

SPECIAL ASSISTANCE

If you need an auxiliary aid/service or other accommodation due to a disability, or an interpreter for non-English speaking persons, please call (808) 245-5406 or email board@Kaua'iwater.org as soon as possible. Requests made as early as possible will allow adequate time to fulfil your request. Upon request, this notice is available in alternate formats such as large print, Braille, or electronic copy.



Agenda **Public Testimony** Manager's **April Board Workshop Review** Follow-up items Introduction WSIP overview and CIP development 2:40 p.m. - 2:50 p.m. 2:30 p.m. - 2:40 p.m. 2:50 p.m. - 3:00 p.m. **Current Financial** Rate Making 101 Other County Rate Overview Comparison and Discussion 3:00 p.m - 3:30 p.m. 3:30 p.m. - 3:45 p.m. 3:45 p.m. - 4:15 p.m. Upcoming: Discussion and Schedule and **Next Steps** Outreach

4:30 p.m. - 4:45 p.m.

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4:15 p.m. - 4:30 p.m.

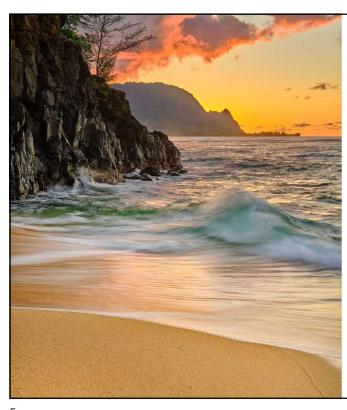


Agenda

- Follow up from April Board Workshop
- Rate Making Overview
- Financial Assurance Basics and How to Set Targets
- Rate Making Process and Key Decisions from the Board
- Review of Current Financial Position (from previous Board workshop)
- Current DOW Rates and Other State of Hawaii
 County Water Rates
- Overall Schedule and Stakeholder Outreach
 Process for the Rate Study
- Input from the Board on Rate Study
- Next Steps

Brown and Caldwell





Next Steps

- Brief Board on Water Rate Study TODAY
- Brown & Caldwell and DOW conduct CIP Public Outreach meetings (September/October 2025)
- DOW Staff and Brown & Caldwell/Harris team finalize FRC analyses and begin work on rate study (Summer/Fall 2025)
- Present Draft revenue requirements, including water rate schedule and FRC recommendations (November 20 2025)
- Schedule Public Hearings including with Small Business Association and Ka Pa'akai analysis for implementation of new FRC and updated water rate schedule (February thru April 2026)
- Complete Board rule making process for implementation of new FRC and updated water rate schedule (Q2/Q3 2026)

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Follow Up from April 22, 2025 Board Workshop

Answer:

- -38% of WP 2020 projects were completed
- Of those 62% "not completed":
 - 82% are included in the 2025 CIP
 - 18% have not been included in the 2025 CIP

How much of WP2020 was completed?

Brown and Caldwell

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Follow Up from April Board Workshop

Answer:

- Project is no longer necessary after an operational change to system
- Original need is addressed by an alternate project or strategy
- Project will be funded by a private developer
- 2025 analysis indicates that a Project is not essential or very low priority

Why are some incomplete WP2020 projects not included in the 2025 CIP?

Brown and Caldwell

Answer:

Yes, the \$1.3B project costs include \$260M for planning/design/permitting

Do the project costs identified (e.g., \$1.3B) include design and permitting? (i.e., is it the complete cost or is it just the construction cost)?

Brown and Caldwell

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Follow Up from April Board Workshop

Answer:

- The CIP reflects upgrades to the system in accordance with the Water Systems Standards, including projects for areas that do not meet current fire flow standards.
- Of the total \$1.3B "Buildout CIP", projects that provide some benefit associated with current and future fire protection account for half of the costs.
- Development policy changes, ordinances supporting fuel reduction on vacant properties, alternate water sources, and emergency/disaster response plans are all part of the solution.
- While the Lahaina fires did not specifically impact the CIP list, they did prompt us and staff to review the CIP and prioritization with fire protection in mind.

Brown and Caldwell

What was the impact of the Lahaina fires on our CIP list?

What is the dollar value of the fire protection projects?

What is your best guess at the value of fire protection projects if Lahaina hadn't happened?

Answer:

- Response to this question is in development as the CIP is programmed and implementation strategy developed:
 - "Future age" of system infrastructure will be quantified based on the amount of R/R to be funded and completed
 - Community and DOW goals that may be deferred as projects and funding are cut from CIP will be characterized

What is the impact of not completing certain CIP projects? Can we quantify this somehow?

Brown and Caldwell

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Follow Up from April Board Workshop

Answer:

- Out of the four county water agencies, three are semiautonomous (Kauai DOW, Honolulu BWS, Hawaii DWS). Only Maui DWS is directly under the Mayor/Council. In the State, how many Water Depts are semi-autonomous (like Kauai) vs. part of the County?

Brown and Caldwell

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Answer:

- Generally speaking the county water agencies do not receive any other income, (e.g., tax revenues), from the County General Funds. The County may sell GO bonds which the water agency may have access to. The water agency would pay its share of debt service for any bond proceeds it receives.

For the Boards that are semiautonomous, do their Counties contribute in any form to the Water Dept.?

Brown and Caldwell

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Follow Up from April Board Workshop

Answer:

- This would mean that all ratepayers (both new and existing) would absorb the costs for growth and rates would increase.
- By implementing an FRC, new customers would contribute their share to the systemwide facilities that existing customers have already paid for. FRCs support a "growth pays for growth" approach to water system planning.

What would the impact be if we folded the FRC into the water rates?

Brown and Caldwell

Answer:

- There is precedent for providing a first 5/8" meter for a landowner at a reduced cost. This is being done by the Hawaii County Department of Water Supply. The discount is 78%. The first 5/8" Facilities Charge is \$1,319. The Facilities Charge for subsequent 5/8" meters is \$6,095. This practice has been in place for over 30 years.

If you've been on Kauai for a long time, can you get a different FRC?

Brown and Caldwell

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Follow Up from April Board Workshop

Answer:

- To date we have not found any examples of water utilities treating vacation rentals as a separate class for FRC purposes.
- We understand that currently there are approximately 1,300 vacation rental units on Kauai. This compares to 23,000 DOW customers total.

Can we tie the FRC to water usage of vacation rentals?

Brown and Caldwell

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Why a Long-Range Plan?

- Department roadmap
- Comprehensive evaluation of water system
- Plan to maintain and expand the utility
- -Supporting financial structure
- Framework for decision making



WSIP - Key Outcomes



Develop robust GIS and hydraulic modeling tools that support utility planning and system operations.



Provide in-person and virtual training sessions so that DOW staff are prepared to leverage tools.



Use tools to develop a **20-year CIP**, as an update to **Water Plan 2020**, supporting DOW and the Board of Water Supply goals and objectives.



Establish justifiable Rates and Facility Reserve Charge aligned with the WSIP CIP.



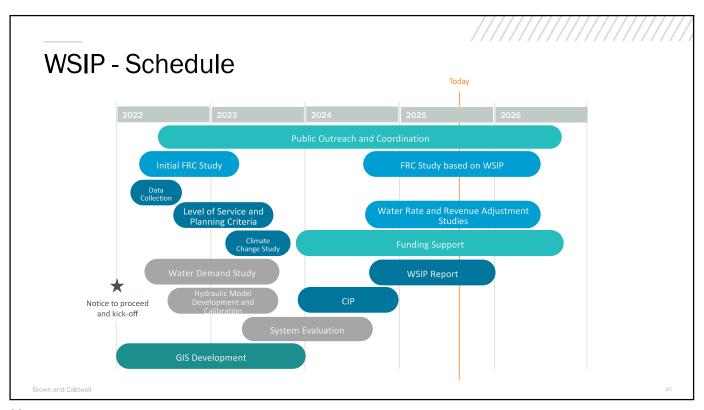
Identify alternative funding opportunities to support implementation of the CIP.



Coordinate with stakeholders and communicate with the people of Kaua'i.



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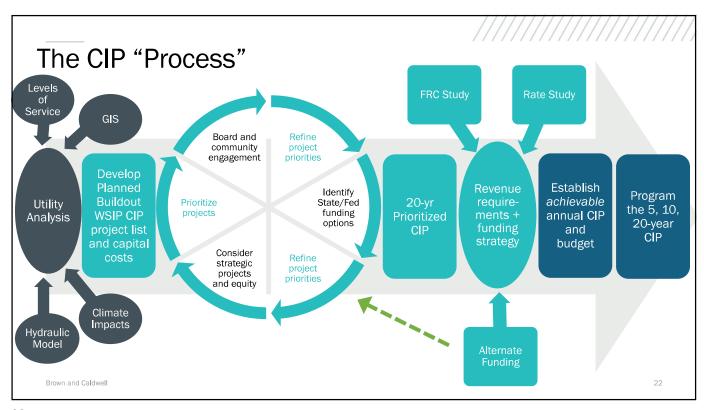


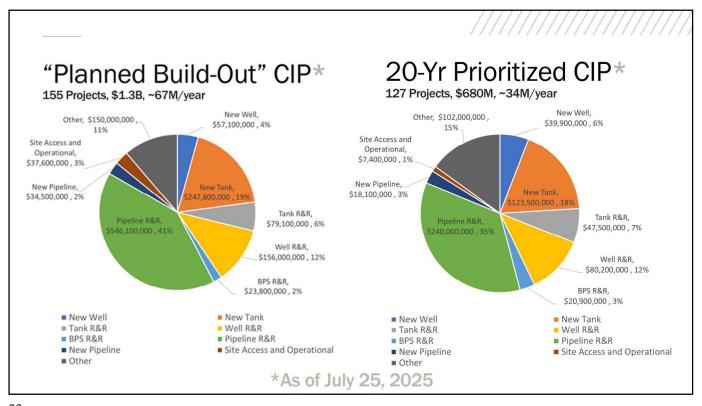
CIP Definitions

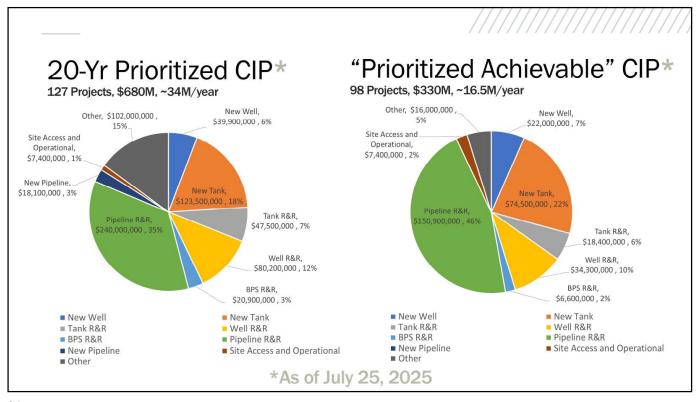
- "Planned Buildout" CIP
- "20-year Prioritized" CIP
- "Achievable Prioritized" CIP

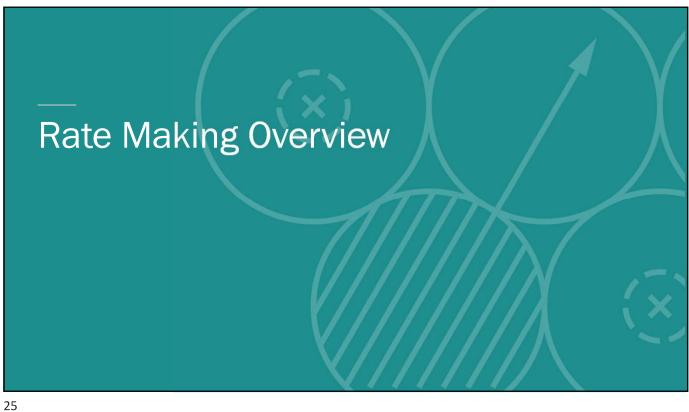


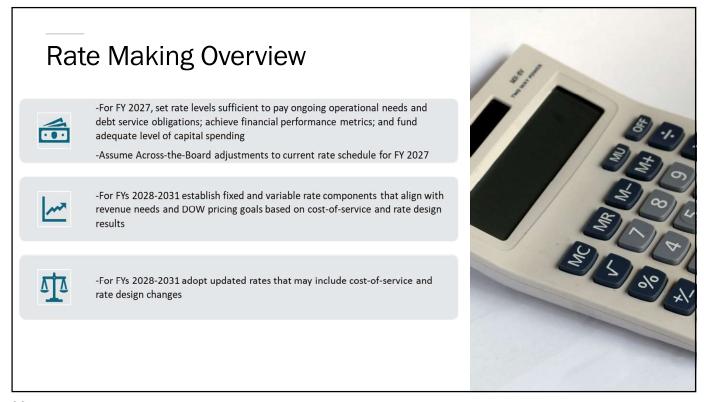
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Financial Assurance Basics and How to Set Targets



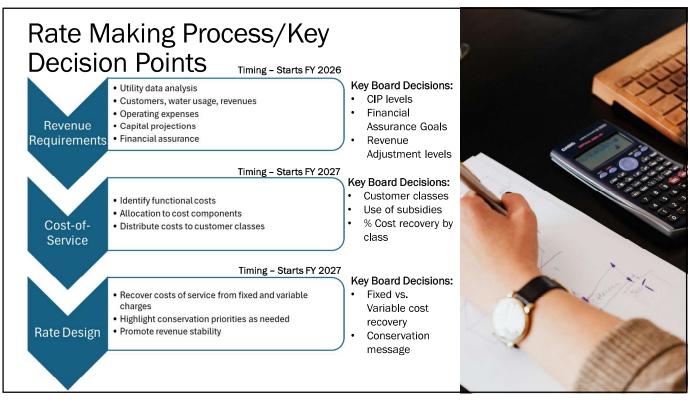
- Establishes the foundation for financial budgeting and performance measurement
- Improves ability to weather financial disruptions
- ✓ Identifies uses for specific cash reserves
- ✓ Facilitates an appropriate segregation of financial resources ensuring they are used for their intended purposes
- Offers guidance and consistency with financial management and planning decisions
- ✓ Promotes stable rates over time

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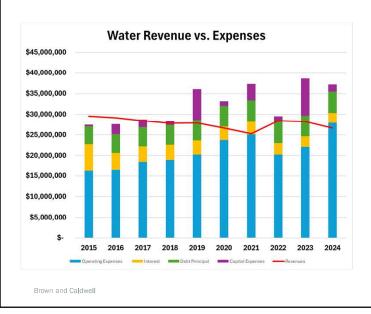
Brown and Caldwell

Financial Assurance Basics and How to Set Targets Indicates liquidity for ongoing operations: how protected the utility is against revenue shortfalls and unanticipated operational expenses **Operating Reserve** Benchmark: => 45 to 120 days of O&M expense Provides a dedicated source of revenue to invest/reinvest in capital infrastructure; Rate-Funded Capital maintains the utility's financial position by offsetting annual decline in asset value Contribution Benchmark: => annual depreciation expense Indicates liquidity for capital expenditures: how protected the utility is against unanticipated capital expenditures **Capital Reserve** Benchmark: Greater of depreciation expense or average annual capital spending plan Indicates margin of tolerance to business risks or declines in demand for a given year while assuring repayment of debt **Debt Service Coverage** Benchmark: => 1.25 to 1.70 times annual debt service Indicates the degree of leveraged assets: How much of plant asset value (cost net of Debt as % of Net Plant accumulated depreciation) is offset by financial obligations to outside parties Benchmark: <= 35% to 50% debt Assets Brown and Caldwell 28





Current Financial Overview - Revenues and Expenses



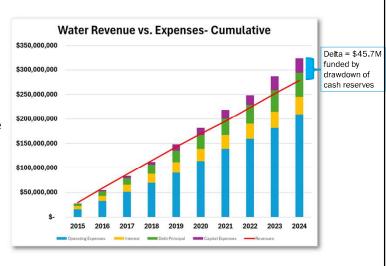
- Revenues are less than expenses starting in FY 2017
- The last water rate increase was effective FY 2015
- Expenses include O&M, debt service (principal & interest) and rate funded capital
- Depreciation is not included in expenses for purposes of this graph

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Current Financial Overview - Revenues and Expenses

- Revenues are less than expenses by about \$45.7 million over a 10year time period.
- Delta funded by drawdown of cash reserves.
- Over the 10-year period an average annual rate increase of 5% per year implemented every year may have closed/reduced the deficit.
- Cumulative rate increase needed was approximately 55% over 10 years.



Brown and Caldwell



Current DOW Water Rates - Monthly Service Charge

Fiscal Year	Adopted Rate Increase
- 2012	11.2% on January 1, 2012
- 2013	11.2% on July 1, 2012
- 2014	11.2% on July 1, 2013
- 2015	11.2% on July 1, 2014
- 2016	0% on July 1, 2015

- July 1, 2014 was last rate increase
- Rates are based on service and usage charges

Source: Department of Water, County of Kauai, Rules and Regulations, Part IV – Fixing Rates for the Furnishing of Water Service

MONTHLY SERVIO	CE CHARGE
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Meter Size	Effective 1/1/12	Effective 7/1/12	Effective 7/1/13	Effective 7/1/14
5/8"	\$12.00	\$14.40	\$16.00	\$17.75
3/4"	\$16.75	\$20.00	\$22.25	\$24.75
1"	\$24.25	\$29.50	\$32.75	\$36.50
1-1/2"	\$46.00	\$53.00	\$59.00	\$65.50
2"	\$70.00	\$81.00	\$90.00	\$100.00
3"	\$132.00	\$146.75	\$163.00	\$181.00
4"	\$216.00	\$240.00	\$267.00	\$297.00
6″	\$420.00	\$475.00	\$528.00	\$587.00
8″	\$680.00	\$755.00	\$840.00	\$934.00

Brown and Caldwell

Current DOW Water Rates - Usage Charge

USAGE CHARGE

Meter Size	Effective 1/1/12 (\$/kgal)	Effective 7/1/12 (\$/kgal)	Effective 7/1/13 (\$/kgal)	Effective 7/1/14 (\$/kgal)
Oth Block	\$3.20	\$3,40	\$3.60	\$3,80
1st Block	\$3.50	\$3.90	\$4. 35	\$4 . 85
2nd Block	\$4.25	\$4.50	\$5.05	\$5. 65
3rd Block	\$6.85	\$7.60	\$8. 50	\$9.50
4th Block	\$7.20	\$8.05	\$8.95	\$10.00

Meter Size	Oth block Min. (kgal)	1st block From-To (kgal)	2nd block From-To (kgal)	3rd block From-To (kgal)	4th block Over (kgal)
5/8"	1	1-7	7-14	14-18	18
3/4"	2	2-29	29-57	57-65	65
1"	3	3-68	68-137	137-175	175
1-1/2"	10	10-169	169-337	337-387	387
2"	12	12-400	400-750	750-925	925
3″	50	50-600	600- 1,200	1,200- 1,750	1,750
4"	175	175- 1,000	1,000- 2,500	2,500- 2,750	2,750
6"	6″ 225		4,000- 7,500	7,500- 10,000	10,000
8″	250	250- 1,000	1,000- 2,500	2,500- 12,500	12,500

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Current Honolulu

Brown and Caldwell

Board of Water Supply Rates -Customer Charge

Customer Charge: There is a customer for charge each month service is provided based on the meter size, effective as follows:

Meter Size	February 1, 2024	July 1, 2024	July 1, 2025	July 1, 2026	July 1, 2027	July 1, 2028
5/8" or 3/4"	\$13.30	\$14.63	\$15.95	\$17.30	\$18.68	\$20.18
1"	\$16.81	\$18.49	\$20.15	\$21.87	\$23.62	\$25.50
1.5"	\$19.15	\$21.07	\$22.96	\$24.91	\$26.91	\$29.06
2"	\$47.80	\$52.57	\$57.31	\$62.18	\$67.15	\$72.52
3"	\$58.91	\$64.80	\$70.63	\$76.63	\$82.76	\$89.38
4"	\$112.11	\$123.32	\$134.42	\$145.85	\$157.52	\$170.12
6"	\$199.80	\$219.78	\$239.56	\$259.93	\$280.72	\$303.18
8"	\$304.46	\$334.90	\$365.05	\$396.07	\$427.76	\$461.98
12"	\$658.38	\$724.22	\$789.40	\$856.50	\$925.02	\$999.02

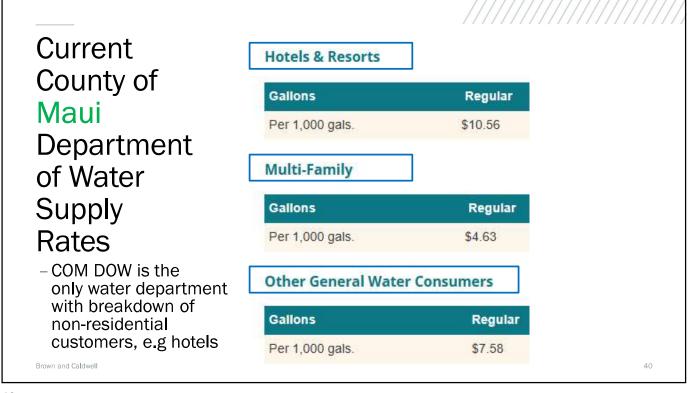
Brown and Caldwell

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	Quantity Charge: In addition to the 1,000 gallons (k-gal), effective as fol	1.50	ere is a charç	ge for all wa	ter use roun	ded down to	the nearest	(//////////////////////////////////////
Current	Single Family Residential (Monthly per dwelling unit)	February 1, 2024	July 1, 2024	July 1, 2025	July 1, 2026	July 1, 2027	July 1, 2028	
Honolulu	Tier 1: Essential Needs First 2,000 gallons	\$4.57	\$4.69	\$4.80	\$4.92	\$5.05	\$5.17	
Board of	Tier 2 2,001 - 6,000 gallons	\$5.78	\$6.35	\$6.92	\$7.51	\$8.11	\$8.76	
Water	Tier 3: 6,001 - 30,000 gallons	\$6.53	\$7.34	\$8.15	\$8.98	\$9.82	\$10.74	
Supply	Tier 4: Over 30,000 gallons	\$10.95	\$12.32	\$13.67	\$15.06	\$16.48	\$18.02	
Rates -	Multi-Unit Residential (Monthly per dwelling unit)	February 1, 2024	July 1, 2024	July 1, 2025	July 1, 2026	July 1, 2027	July 1, 2028	
	Tier 1: Essential Needs First 2,000 gallons	\$3.86	\$3.96	\$4.06	\$4.16	\$4.27	\$4.37	
Quantity Charges	Tier 2 2,001 - 4,000 gallons	\$4.87	\$5.36	\$5.84	\$6.34	\$6.85	\$7.39	
Charges	Tier 3: 4,001 - 10,000 gallons	\$5.70	\$6.52	\$7.33	\$8.16	\$9.01	\$9.93	
	Tier 4: Over 10,000 gallons	\$7.21	\$8.25	\$9.27	\$10.33	\$11.40	\$12.57	
	Non-Residential	February 1, 2024	July 1, 2024	July 1, 2025	July 1, 2026	July 1, 2027	July 1, 2028	
Brown and Caldwell	All Usage	\$5.80	\$6.38	\$6.95	\$7.54	\$8.14	\$8.80	3

\$26.19 \$42.32 \$62.82 \$120.35
\$42.32 \$62.82
\$62.82
\$120.35
\$186.47
\$329.30
\$571.32
\$1,048.74
\$1,654.45





Current County of

Hawaii

Department of Water Supply Rates

A. MONTHLY STANDBY CHARGES*

All meter connections shall be subject to a monthly standby charge as follows:

Meter Size (inches)	Effective July 1, 2023	Effective July 1, 2024
5/8"	\$ 27.37	\$ 29.97
1"	58.26	63.79
1-1/2**	108,39	118.69
2"	169,36	185.45
3"	310.27	339.75
4"	510.80	559.33
6"	1,012.11	1,108.26
8"	1,615.04	1,768.47
10"	2,330.42	2,551.81
12"	4,064.69	4,450.84

^{*}Standby charge is a minimum monthly charge.

Brown and Caldwell

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Current County of

Hawaii

Department of Water Supply Rates

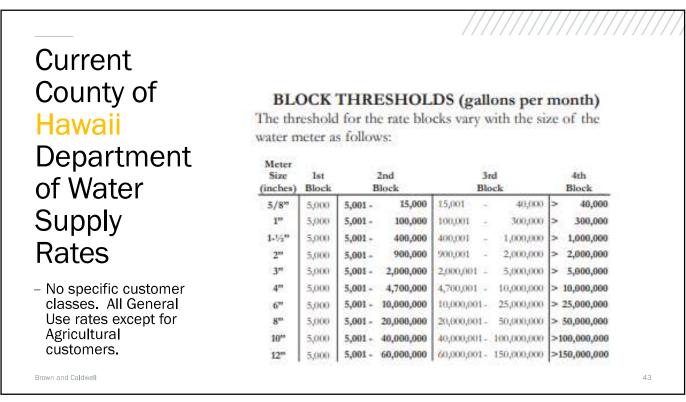
B. GENERAL USE RATES (per 1,000 gallons)

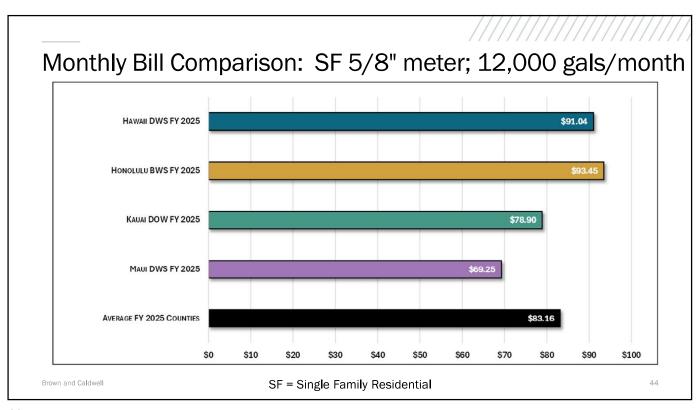
In addition to standby power cost, and energy CIP charges, a consumption charge will be applied to all general use customers as follows:

	Effective July 1, 2023	Effective July 1, 2024
1st Block	\$ 1.25	\$ 1.37
2 nd Block	2.72	2.98
3rd Block	4.78	5.23
4th Block	6.35	6.95

 HDWS has a General Use Rate which is a consumption charge for all General Use customers. HDWS also adds power cost (\$2.73/kgals) and energy CIP (\$0.05/kgals) charges which are based on consumption. These charges are in addition to a monthly standby charge.

Brown and Caldwell

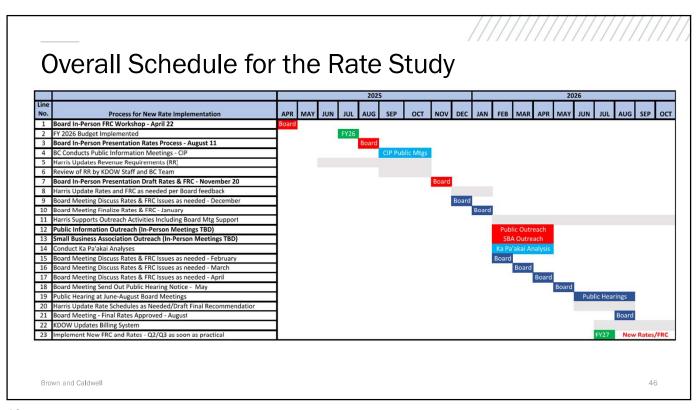




	102	Kauai Maui DOW DWS		Honolulu BWS		Hawaii DWS		
FY 2025 Monthly Service Charge - 5/8"		· ·						
meter	\$	17.75	\$	26.19	\$	14.63	\$	29.97
FY 2025 Usage Charge for SF 12,000								
gallons per month	\$	61.15	\$	43.06	\$	78.82	\$	61.07
FY 2025 Total Monthly Bill - 5/8" meter;								
12,000 gallons per month	\$	78.90	\$	69.25	\$	93.45	\$	91.04
TYPES OF CHARGES								
Volume Based Charge (\$/kgal) -								
Inverted Tiers for General Use and								
Single Family Residential		х		х		х		X
Volume Based Charge (\$/kgal) -								
Uniform Rate for Non-Residential				X		x		
Power Cost Charge (\$/kgals)								Х
Energy CIP Charge (\$/kgals)								Х
CUSTOMER CLASSES								
Agriculture Class		х		Х		х		х
General Use Class		х						х
Non-Residential Class				Х		х		
Single-family Residential Class				х		х		
Multi-unit Residential Class				Х		х		
Hotel Class				х				

County
Comparison of
Rates and Typical
Bills

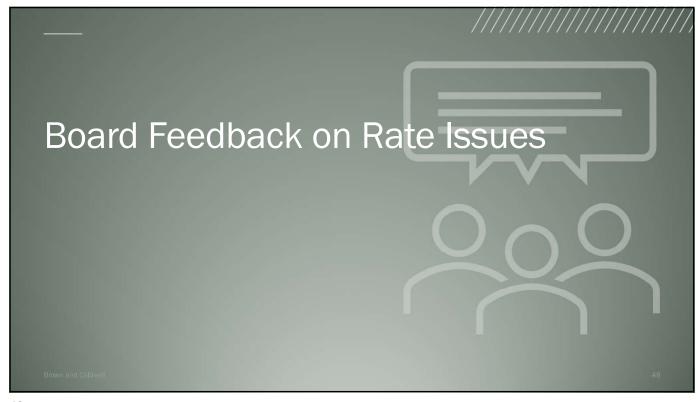
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Stakeholder Outreach Process for Rate Study

	Items	Date	Comments
1	Public Information Meetings (6) - CIP	Sept to Oct 2025	Department receives feedback from public on CIP in time to incorporate into rate analyses
2	Rates and FRC Board Workshop	November 20	Present rates and FRC adjustment options to the Board
3	Finalize Rate Recommendations	Dec to Jan 2026	Discuss final rates and FRC adjustments at Board meetings and prepare rulemaking documents
4	Public Information Meetings (6) – Rates/FRC	Feb to April 2026	Department receives preliminary feedback on Board recommendation for rates and FRC $$
5	Small Business Association Mtg	Feb to April 2026	Per County rules we will meet with SBA and get their approval to schedule the formal Public Hearing
6	Ka Pa'akai Analysis	Feb to April 2026	Legal framework that government agencies must follow when considering proposals that may impact the exercise of Native Hawaiian traditional and customary rights
7	Send out Public Hearing Notice	May 2026	Need 30 day notice before April Board meeting
8	Board Public Hearing on Rates and FRC	June to August 2026	Formal Public Hearing on rates and FRC at April Board meeting
9	Adjust Billing System	September 2026	Update rates in billing system
10	Implement New Rates	October 2026	New rates and FRC go into effect July 1, 2026

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Next Steps

- Brown & Caldwell and DOW conduct CIP Public Outreach meetings (September/October 2025)
- DOW Staff and Brown & Caldwell/Harris team finalize FRC analyses and begin work on rate study (Summer/Fall 2025)
- Present Draft revenue requirements, including water rate schedule and FRC recommendations (November 20 2025)
- Schedule Public Hearings including with Small Business Association and Ka Pa'akai analysis for implementation of new FRC and updated water rate schedule (February thru April 2026)
- Complete Board rule making process for implementation of new FRC and updated water rate schedule (Q2/Q3 2026)

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Thank you!